

The Power of a Picture: Identity Documents in Missouri

October 18, 2024





Agenda

Introductions & Grounding

PART 1 (45 minutes):

Intro to ID Access (Power of Photo ID, MO Context)

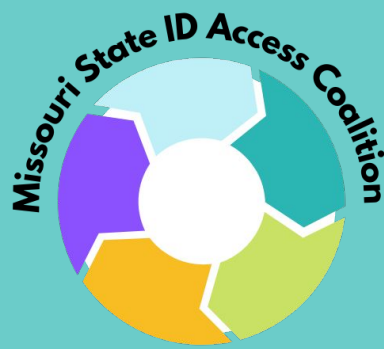
Barriers to Identification

Advocacy

PART 2 (60 minutes):

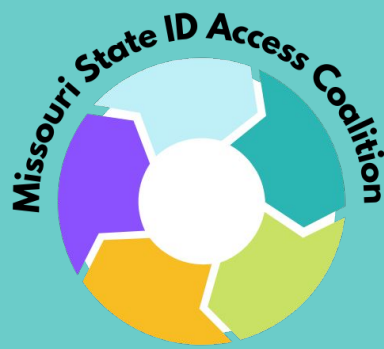
Document Processing

Starting an ID Assistance Program



Part 1:

ID Access 101



Introductions

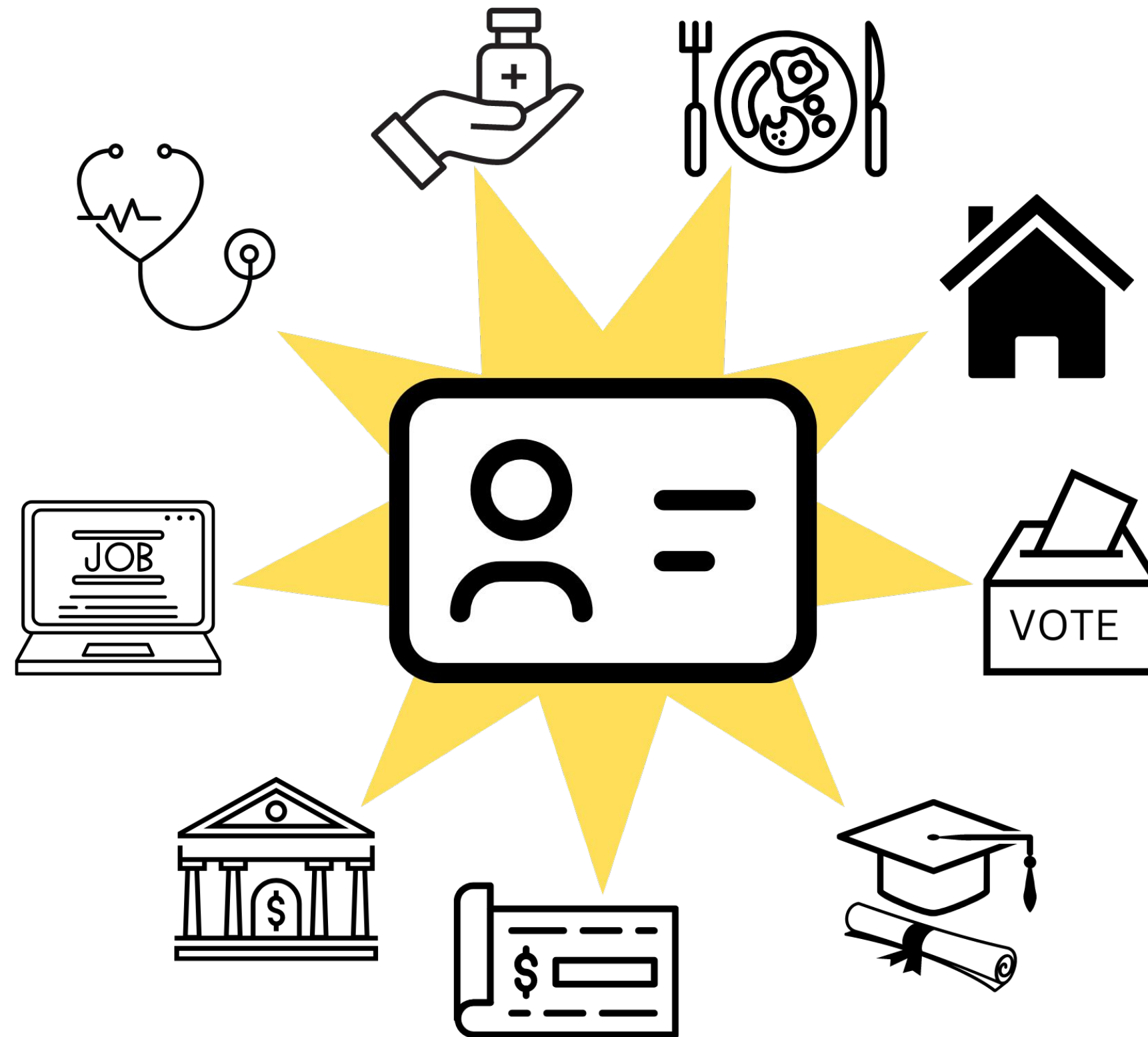
Name

Pronouns

Organization/Agency

When was the last time you used
your ID?

What's the power of an ID?



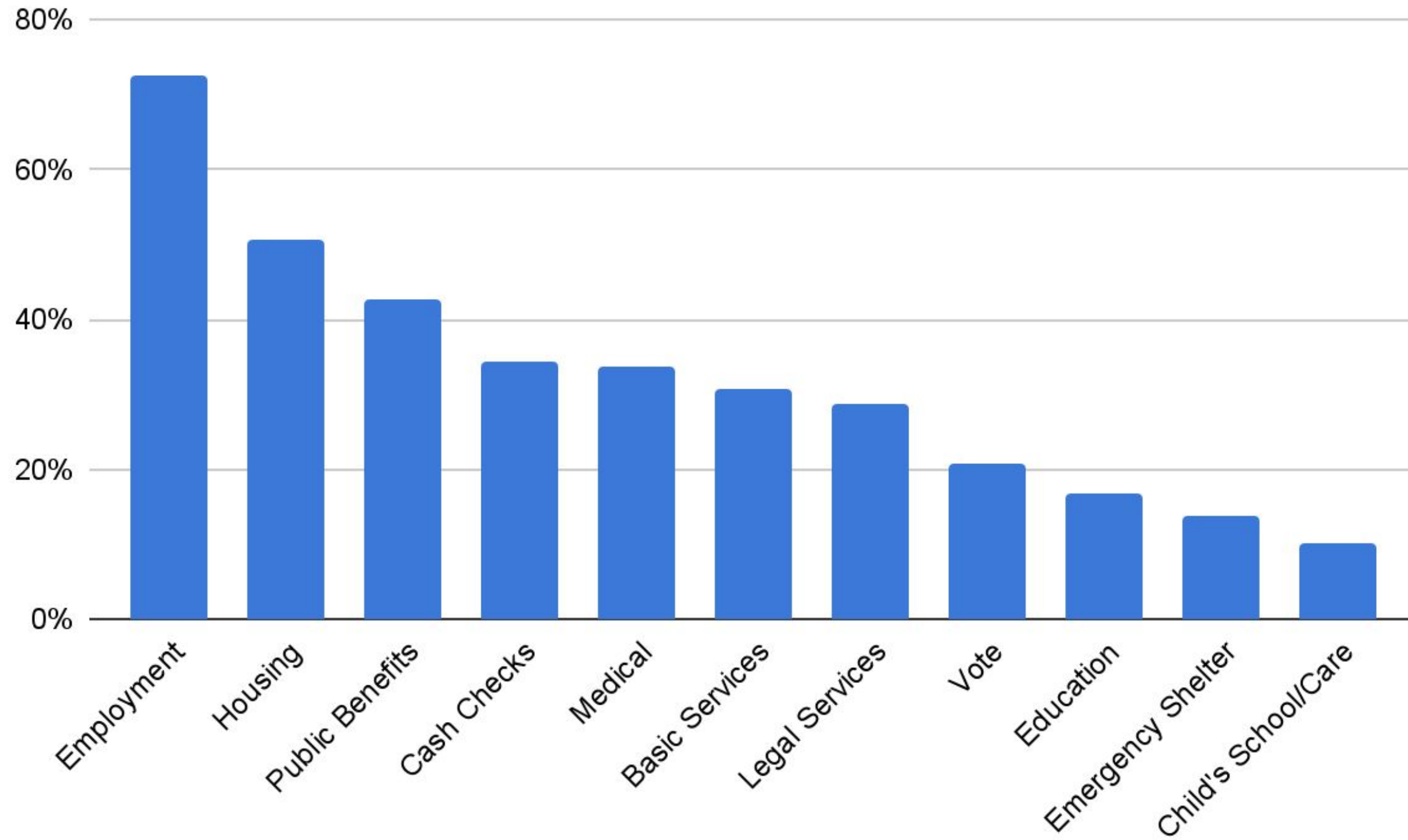


“More than 26 million American adults do not have ID, and for most it is nearly impossible to get.”

–Kat Calvin, author of *American Identity in Crisis: Notes from an Accidental Activist*

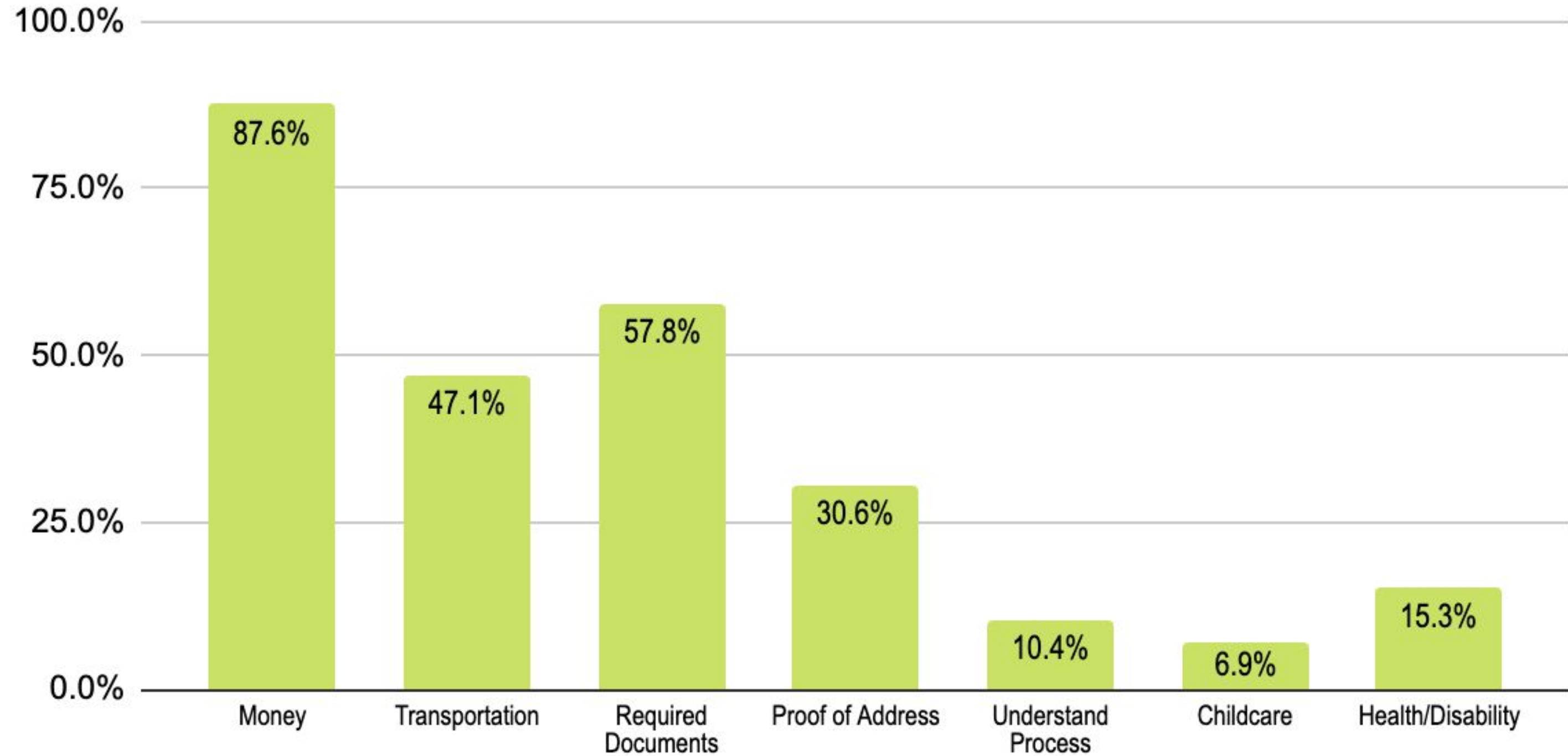


Survey: Reasons ID is Needed





Survey: Barriers to ID





Systemic Barriers to ID Access

1. Burdensome documentation requirements
2. Needlessly high financial costs
 - a. Primary & secondary costs
3. Limited availability of ID services
 - a. Hours, locations, physical accessibility
 - b. Transportation
4. Confusing patchwork of policies
5. Discrimination



Missouri Context: Specific Barriers

- HB 1878 (2022)
- Go Vote Missouri
- Fundamental lack of understanding of lived reality
- Population-specific barriers
 - Immigrant residents of Missouri
 - Transgender and non-binary Missourians
 - Unhoused Missourians



Birth Certificate & Missouri State ID Program

Do you need help paying for your Photo ID or Birth Certificate? Do you need help gathering your paperwork and navigating the process? We can help!

If possible, please bring any of the following:

- Photo ID
- Proof of MO Residency
- Social Security Card
- Birth Certificate
- Documents with your name

Additional Information:

- Assistance is limited
- Assistance is available once per person every two years
- Walk-in (first come, first served) or schedule an appointment
- Walk-ins should arrive by 8:45AM

Assistance is available on a first come, first served basis.

Date: Weekly on Tuesday

Time: 9:00AM - While Assistance Lasts

Location: St. Francis Xavier College Church
Entrance on Grand - Lower Level Ballroom
3628 Lindell Blvd | Saint Louis, MO 63108

Contact: 314-266-9557 or outreach@sfxstl.org

Updated November 2023



NORTH CITY PHOTO ID PROJECT

ACCESS IS POWER.

Volunteers offer financial and technical assistance in applying for a birth certificate from any state and a Missouri non-driver photo identification card.

If you have any of the following, please bring it with you:

- Government assistance check or letter
- Paycheck, pay stub
- Lease, mortgage, housing document
- Social security card
- W-2 form or tax returns
- Valid passport or any photo ID



bit.ly/m/ashrei

**Most Thursdays
10am-2pm**

The Hub, 3000 E Prairie Ave., St. Louis, MO 63107

Appointment required!
**** call/text 314-252-8060 to schedule ****



College Church ID & Birth Certificate Program

Provides weekly one-on-one **technical *and* financial assistance** with Missouri non-driver ID cards and birth certificates from any state

Program History

- In operation since 1993
- Open weekly on Tuesdays at 9AM
- Appointments and walk-in available



MISSION:

We exist to empower and activate the St. Louis community and partners throughout the state of Missouri to promote economic justice, to relieve suffering, and interrupt cycles of poverty.

VISION:

We imagine a just Missouri where the way we look, where we are from, or who we define ourselves to be does not limit our access to quality and affordable healthcare, education, housing, technology, and economic stability.

EMPOWERMENT



ACTIVATION



INTERRUPTION

Support for Communities

Identify and support existing efforts through volunteer capacity, financial support, and other partnership strategies that will amplify and strengthen the incredible work led by our neighbors, while stepping into the complex work of meeting immediate needs while working for systemic change

Policy & Advocacy

Grow democracy by building the "middle" in Missouri through increasing awareness and inviting opportunities for direct engagement, paying special attention to issues including gun violence, majority rule, homelessness, trans rights, immigrant rights and voter protection

Reproductive Health

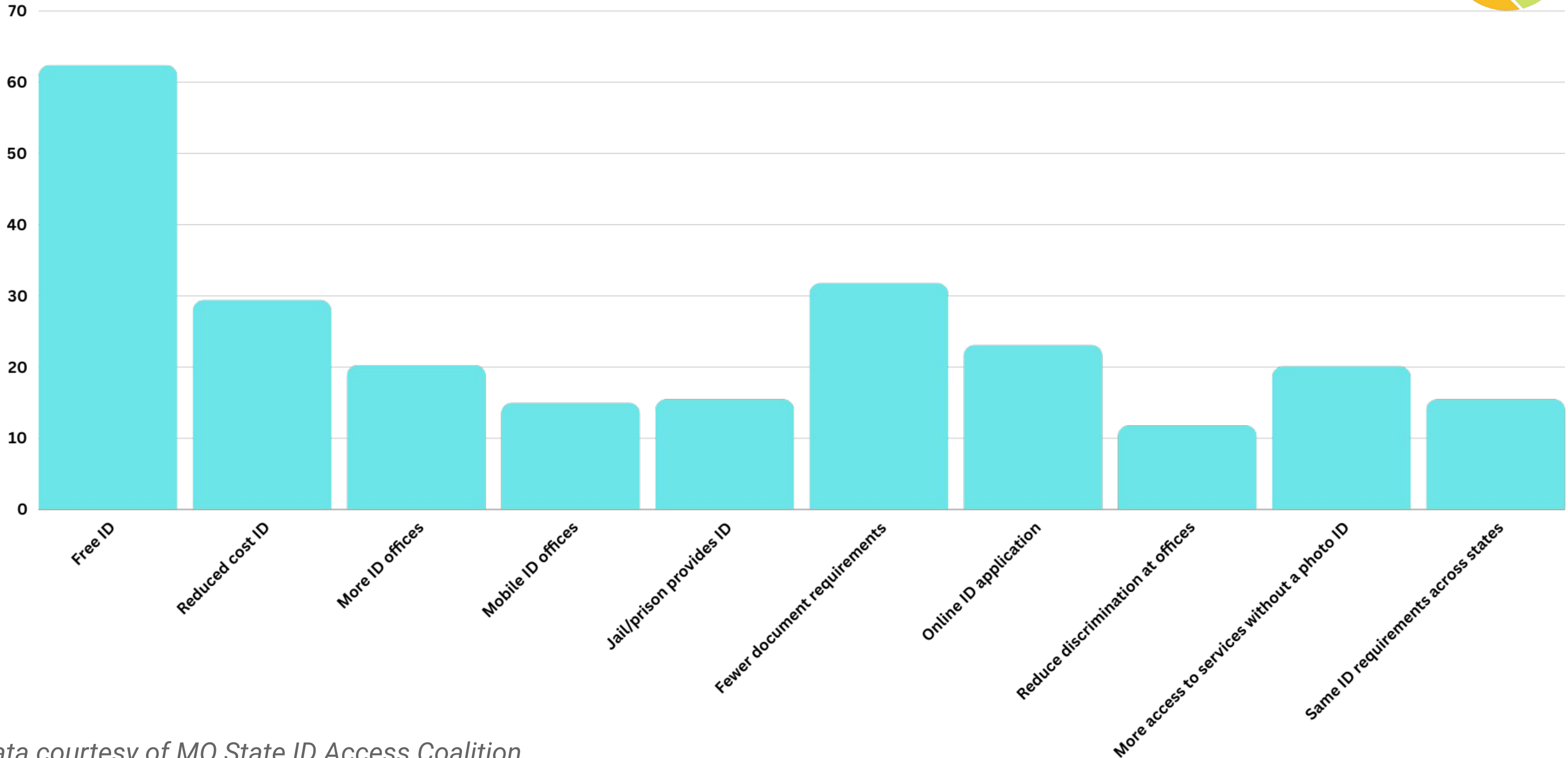
Equip all people with the knowledge, resources and access they need to make healthy, informed decisions for themselves and their families, pursuing quality reproductive healthcare for all

Expanding ID Access

Ensure that all people can obtain the government-issued ID required to access essential resources and services that enable us all to thrive, reduce health inequities and end generational poverty and shift existing laws and policies around IDs that exacerbate underlying social, economic and racial injustices

Healing and Repairing Missouri through Justice and Equity

Suggested Systems Changes



Data courtesy of MO State ID Access Coalition



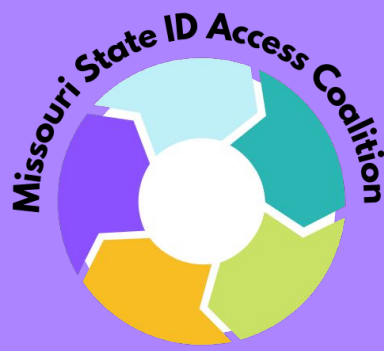
Systemic Solutions in Missouri

- **The Missouri State ID Access Coalition** is committed to eliminating barriers to official state identification faced by Missouri residents, with a special emphasis on individuals and families experiencing poverty and homelessness.
- **Goals**
 - Reduce or eliminate the cost of government-issued identification
 - Pursue reforms to ensure equitable access to local Department of Revenue (DOR) office services
 - Expand access to government-issued identification through nongovernmental organizations
 - Cultivate relationships and build power for State and Local legislative change
 - Increase awareness through education and outreach
- Missouri Foundation for Health Opportunity Fund Award!

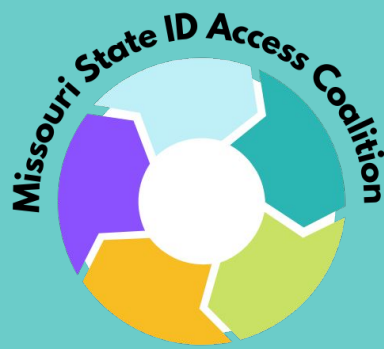


Action

- Expand access to ID assistance services
 - Referrals
 - Starting your own programs/efforts (keep in mind - ID Access Subgrants 2025)
- Advocacy
 - Join the MO State ID Access Coalition: <http://moidaccess.org/join>
 - What is at stake for the people you serve?
 - Check out the [MAP report and one-pagers](#)
 - Organization position statements/integration into organizational narrative
 - Dedicate resources within your organization
 - Organizational and/or individual involvement with Municipal IDs
 - Tell 3 people about what you learned today



Questions?



Part 2:

ID Access 201

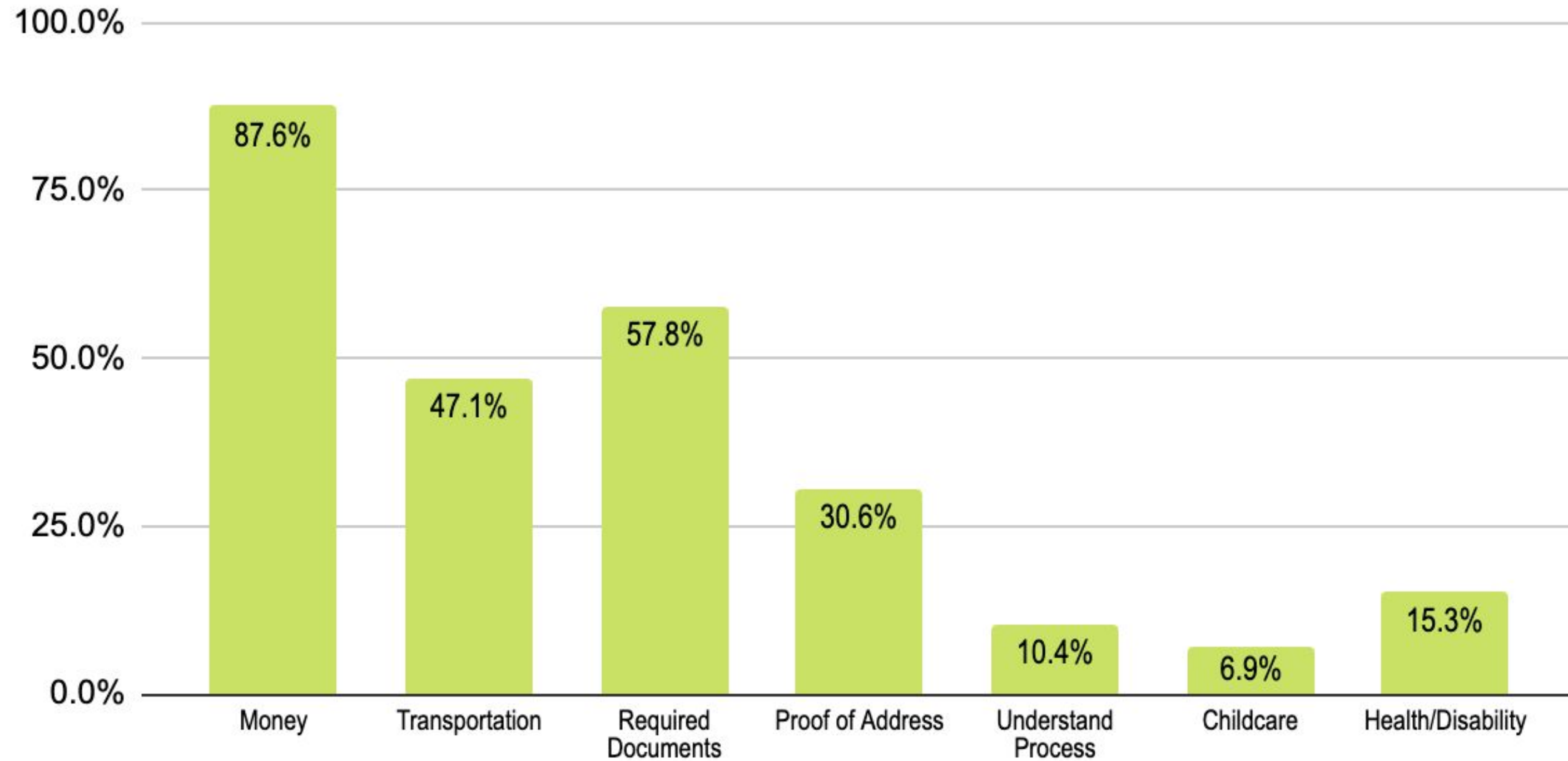


Overview

- ID Assistance Programs
 - Financial
 - Logistical assistance
- Barriers to ID



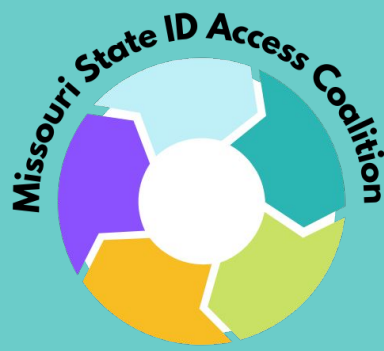
Recall: Barriers to ID





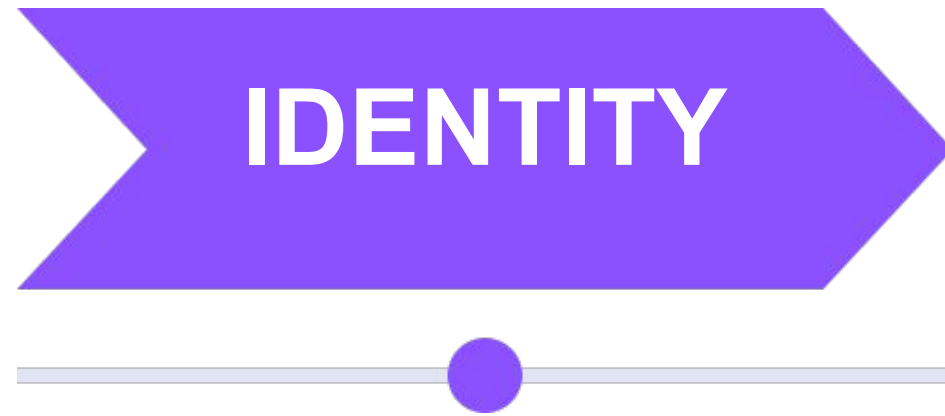
Overview

- ID Assistance Programs
 - Financial
 - Logistical assistance
- Barriers to ID
- Document Processing
 - MO Birth Certificates
 - Out of State Birth Certificates
 - MO Photo IDs
- Starting an ID Assistance Program



MO Birth Certificates

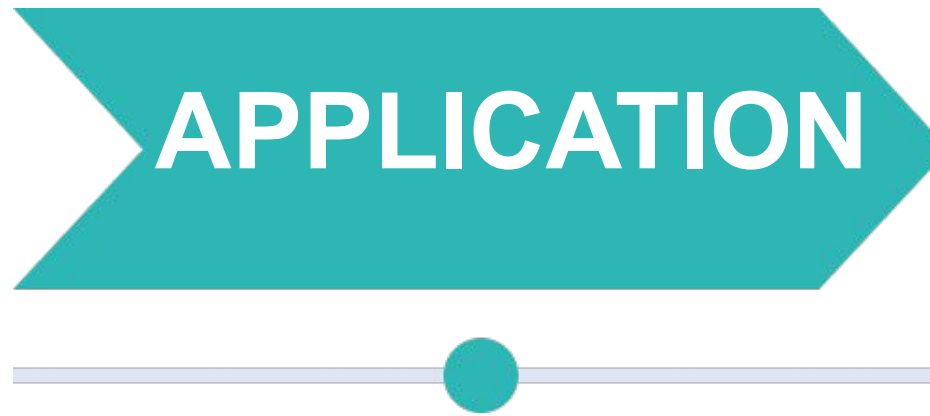
MO Birth Certificates: Overview



Must show a photo ID

OR

2 Documents with the applicant's name



Vital Records office application

OR

Notarized if applying by mail



\$15

**Must include self-addressed stamped return envelope if applying by mail*



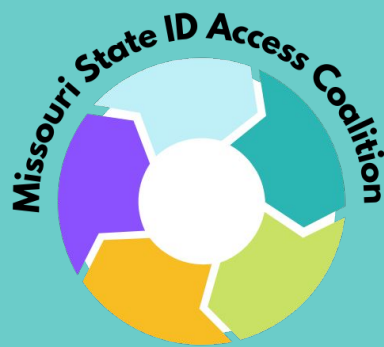
MO Birth Certificates

- Completed Application (notarized if mailing in)
- Identification Document(s)
 - In person: photo ID; **OR** 2 things with name (letter from agency, mail, selective service verification, agency face sheet)
 - Mail: notarized application
- Payment = \$15
 - In person: Visa, Mastercard, Cash, Business Check
 - Mail: Money Order or Business Check
- St. Louis Vital Records offices:
 - City Hall, 1200 Market Street, Rm. 127, St. Louis 63103
 - St. Louis County Vital Records Office, 6121 N. Hanley Rd, Berkeley, 63134



Who Can Apply for a Missouri Birth Certificate?

- Immediate family members (parents, siblings, and grandparents)
- Official representatives
- Other authorized agents
- Parent listed on the birth certificate
- Guardian
- Foster parents
- Stepparents



Out of State Birth Certificates



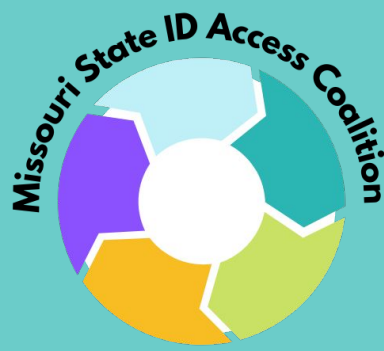
Out of State Applications

- Locate state application online
 - Start local (city, county, state - often different requirements/processes)
 - Check specific vital records websites for processes and forms
 - Confirm eligibility to apply & required documentation
 - Verify notarization requirements
 - Sign the application
 - Confirm if prepaid return envelope is required or not
- The Birth Certificate will be mailed to the address on the application
 - Processing time: varies by state
 - Follow-up if not received within 8 weeks (offices will not do follow-up)
- The mailing address listed on the application *may* need to match the address listed on identification documents (depends on the state)
- When in doubt, just call the vital records office!



Online Birth Certificate Applications

- Online Birth Certificate applications: VitalChek
 - www.vitalchek.com
 - Quicker
 - Useful for clients with limited documentation
 - Is not available for all states
 - Typically more expensive than applying through mail (estimate 3x more)
- Some states have the option to apply online directly through their offices
- Working shared document is available for state-specific details and hints



MO Photo IDs

REAL vs. Non-REAL State IDs



- Acceptable Documents for Non-Real ID
- Acceptable Documents for Real ID
 - Effective May 2025
 - Required for Air Travel and to enter Federal Facilities
- No cost difference between two types of ID
- Differences
 - Missouri Residency Requirements
 - Social Security Number Requirements
- Non-REAL ID is more accessible for many people

***Additional note for clarification: **Nondriver ID vs. Driver's License**

List of Noncommercial Non REAL ID-Compliant Acceptable Documents:

NEW or not previously verified applicants must present one (1) or more of these documents in each of the following categories. Non U.S. citizen applicants must present documents from each category for subsequent applications. Please note that some documents are eligible to be used as both identity and lawful status verification. All commercial driver license (CDL) applicants and commercial learner's permit (CLP) applicants must present two (2) MO residence address documents. refer to the list of acceptable documents for commercial applicants at dot.mo.gov/driver-license/issuance/required-documents-checklist.html for details.

1. Identity	2. Lawful Status
<input type="checkbox"/> Valid, Unexpired U.S. passport	<input type="checkbox"/> Valid, Unexpired U.S. passport
<input type="checkbox"/> Valid, Unexpired U.S. passport card	<input type="checkbox"/> Valid, Unexpired U.S. passport card
<input type="checkbox"/> Certified U.S. Birth Certificate	<input type="checkbox"/> Certified U.S. Birth Certificate
<input type="checkbox"/> U.S. Birth Abroad	<input type="checkbox"/> U.S. Birth Abroad
<input type="checkbox"/> Certificate of Naturalization	<input type="checkbox"/> Certificate of Naturalization
<input type="checkbox"/> Certificate of Citizenship	<input type="checkbox"/> Certificate of Citizenship
<input type="checkbox"/> Valid, Unexpired Permanent Resident Card	<input type="checkbox"/> Valid, Unexpired Permanent Resident Card
<input type="checkbox"/> Valid, Unexpired Foreign Passport stamped approved or processed for an I-551	<input type="checkbox"/> Valid, Unexpired Visa with temporary I-551 language
<input type="checkbox"/> Valid Arrival/Departure Record I-94 with unexpired "Temporary I-551" stamp	<input type="checkbox"/> Valid, Unexpired Employment Authorization Document (EAD)
<input type="checkbox"/> Valid, Unexpired Employment Authorization Document (EAD)	<input type="checkbox"/> I-20 Non-immigrant Student Certificate
<input type="checkbox"/> Valid, Unexpired Foreign Passport with a valid, unexpired US visa accompanied by an I-94	<input type="checkbox"/> DS2019 Exchange Visitor Certificate
<input type="checkbox"/> Valid Out of State REAL ID or non REAL ID driver's license, permit or identification card (Must be unexpired or within 184 days of card expiration date)	<input type="checkbox"/> Valid, Unexpired Arrival/Departure Record I-94
<input type="checkbox"/> Missouri REAL ID or non REAL ID driver's license, permit or identification card (Must be unexpired or within 184 days of card expiration date)	<input type="checkbox"/> Unexpired Foreign Passport with a valid, unexpired U.S. visa accompanied by an I-94
<input type="checkbox"/> Valid, Unexpired Foreign Passport with a valid I-94 - Arrival/Departure Record	<input type="checkbox"/> I-327 Reentry Permit
<input type="checkbox"/> Valid, Unexpired I-94 Arrival/Departure Record stamped as Refugee, Asylee or Parolee or Conditional Entrant	<input type="checkbox"/> I-571 Refugee Travel Document
	<input type="checkbox"/> I-589 Proof of Application for Asylum in the U.S.
	<input type="checkbox"/> I-797 Approval Notice of Action
	<input type="checkbox"/> Military ID or DD-214 accompanied by a copy of a U.S. Birth Certificate
	<input type="checkbox"/> Unexpired Foreign Passport from Micronesia accompanied by an I-94 with code CFA/FSM
	<input type="checkbox"/> Unexpired Foreign Passport from Palau accompanied by an I-94 with code CFA/PAL
	<input type="checkbox"/> Unexpired Foreign Passport from Marshall Islands accompanied by an I-94 with code CFA/MIS or CFA/RMI

Page 1 of 2 (Revised 1-2025)

List of Acceptable Documents for REAL ID-Compliant Document Processing:

Applicants must present documents in each of the following categories. Please note that some documents are eligible to be used as both identity and lawful status verification.

<p>1. Identity One (1) of these documents with your full name and date of birth:</p> <ul style="list-style-type: none"> <input type="checkbox"/> Valid, Unexpired U.S. passport <input type="checkbox"/> Valid, Unexpired U.S. passport card <input type="checkbox"/> Certified U.S. Birth Certificate <input type="checkbox"/> U.S. Birth Abroad <input type="checkbox"/> Certificate of Naturalization <input type="checkbox"/> Certificate of Citizenship <input type="checkbox"/> Valid, Unexpired Permanent Resident Card <input type="checkbox"/> Valid Foreign Passport stamped approved or processed for an I-551 <input type="checkbox"/> Valid, Unexpired Arrival/Departure Record I-94 with "Temporary I-551" stamp <input type="checkbox"/> Valid, Unexpired Employment Authorization Document (EAD) <input type="checkbox"/> Valid, Unexpired Foreign Passport with a valid, unexpired US visa accompanied by an I-94 <input type="checkbox"/> Valid, Unexpired Out of State Real ID driver's license, permit or identification card <input type="checkbox"/> Valid, Unexpired Missouri Real ID driver's license, permit or identification card 	<ul style="list-style-type: none"> <input type="checkbox"/> Certificate of Naturalization <input type="checkbox"/> Certificate of Citizenship <input type="checkbox"/> Valid, Unexpired Permanent Resident Card <input type="checkbox"/> Valid, Unexpired Employment Authorization Document (EAD) <input type="checkbox"/> Valid, Unexpired Foreign Passport with a valid, unexpired U.S. visa accompanied by an I-94 <p>The following documents are not acceptable as a primary lawful status document for REAL ID-Compliant document issuance, however, they may be required as a secondary document to complete required status verifications.</p> <ul style="list-style-type: none"> <input type="checkbox"/> Valid, Unexpired Visa with temporary I-551 language <input type="checkbox"/> Valid, Unexpired I-551 Stamp on I-94 or Passport <input type="checkbox"/> I-20 Non-immigrant Student Certificate <input type="checkbox"/> DS2019 Exchange Visitor Certificate <input type="checkbox"/> I-94 - Arrival/Departure record <input type="checkbox"/> I-327 Reentry Permit <input type="checkbox"/> I-571 Refugee Travel Document <input type="checkbox"/> I-589 Proof of Application for Asylum in the U.S. <input type="checkbox"/> I-797 Approval Notice of Action <input type="checkbox"/> Unexpired Foreign Passport from Micronesia accompanied by an I-94 with code CFA/FSM <input type="checkbox"/> Unexpired Foreign Passport from Palau accompanied by an I-94 with code CFA/PAL <input type="checkbox"/> Unexpired Foreign Passport from Marshall Islands accompanied by an I-94 with code CFA/MIS or CFA/RMI
--	--

Page 1 of 2

MO State IDs: Overview



IDENTITY

***Most common:
A certified copy
of a US Birth
Certificate***

LAWFUL STATUS

***Most common:
A certified copy
of a US Birth
Certificate***

*Could also be: immigration
documents like a permanent
resident card or
naturalization paperwork
(EAD is not proof of lawful
status)*

MO RESIDENCY

***Examples: Utility
Bill; Mortgage or
Rental Agreement;
Bank Statement***

*Could also be: Government Check
or Pay Check; Property Tax Receipt;
Voter Registration Card; Auto
Insurance Card; W-2; Safe At Home
Card*

*Could also be: DOR Form 5862
Certification of Homeless Status
and Residency*

SOCIAL SECURITY

***Most common:
social security
card****

*Could also be: W-2, 1099 or
pay stub with full name and
full social security number
printed on document*

*If guest has had a MO ID in
the last 10 years, they may
be able to recite their number
only*

PAYMENT

\$18

OR

“Free ID to Vote”



Free ID to Vote

- Every Missouri resident who is eligible to vote is entitled to 1 free state ID for voting purposes
 - Must be 18 or older
 - Cannot currently be on probation or parole
 - Cannot have a felony conviction related to voter fraud
- If eligible, must be requested from a Missouri License Office
- The same ID someone would receive if paying for one (non-real, non-driver MO ID); there is no such thing as a “voter ID”
 - Individual does not have to be registered to vote
 - Individual should say, “I am here for my free ID to vote” at DMV
- Challenges & inconsistencies
 - Lack of effective public communications from Secretary of State
 - Lack of oversight and implementation failures at DMV offices
 - Inconsistencies with duplicate/replacement IDs



Highlight: Immigrants in Missouri

- Language Access (consider starting [here](#) or [here](#))
- Cautionary note about document requirements for birth certificates (as parents of US citizen children)
- CBP vs ICE vs Immigration Court vs USCIS
 - An extremely quick primer on immigration status
 - Application forms & instructions + Fees/fee waivers
 - Missouri's context (ex. 2024 HB 1413)
- Document requirements for MO photo ID
- Expectations & transparency



1. Identity

- Valid, Unexpired U.S. passport
- Valid, Unexpired U.S. passport card
- Certified U.S. Birth Certificate
- U.S. Birth Abroad
- Certificate of Naturalization
- Certificate of Citizenship
- Valid, Unexpired Permanent Resident Card
- Valid, Unexpired Foreign Passport stamped approved or processed for an I-551
- Valid Arrival/Departure Record I-94 with unexpired "Temporary I-551" stamp
- Valid, Unexpired Employment Authorization Document (EAD)
- Valid, Unexpired Foreign Passport with a valid, unexpired US visa accompanied by an I-94
- Valid Out of State REAL ID or non REAL ID driver's license, permit or identification card *(Must be unexpired or within 184 days of card expiration date)*
- Missouri REAL ID or non REAL ID driver's license, permit or identification card *(Must be unexpired or within 184 days of card expiration date)*
- Valid, Unexpired Foreign Passport with a valid I-94 – Arrival/Departure Record
- Valid, Unexpired I-94 Arrival/Departure Record stamped as Refugee, Asylee or Parolee or Conditional Entrant

2. Lawful Status

- Valid, Unexpired U.S. passport
- Valid, Unexpired U.S. passport card
- Certified U.S. Birth Certificate
- U.S. Birth Abroad
- Certificate of Naturalization
- Certificate of Citizenship
- Valid, Unexpired Permanent Resident Card
- Valid, Unexpired Visa with temporary I-551 language
- Valid, Unexpired Employment Authorization Document (EAD)
- I-20 Non-immigrant Student Certificate
- DS2019 Exchange Visitor Certificate
- Valid, Unexpired Arrival/Departure Record I-94
- Unexpired Foreign Passport with a valid, unexpired U.S. visa accompanied by an I-94
- I-327 Reentry Permit
- I-571 Refugee Travel Document
- I-589 Proof of Application for Asylum in the U.S.
- I-797 Approval Notice of Action
- Military ID or DD-214 accompanied by a copy of a U.S. Birth Certificate
- Unexpired Foreign Passport from Micronesia accompanied by an I-94 with code CFA/FSM
- Unexpired Foreign Passport from Palau accompanied by an I-94 with code CFA/PAL
- Unexpired Foreign Passport from Marshall Islands accompanied by an I-94 with code CFA/MIS or CFA/RMI



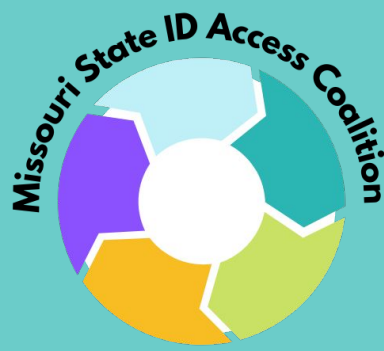
Highlight: Transgender Missourians

- Valid & accurate photo ID
- Past: Form 5532
 - Established in 2016 after grassroots advocacy
 - Government form requiring the signature of a physician, therapist or social worker to approve a change in gender designation for a photo ID
- Present:
 - Abrupt removal of Form 5532 in early August 2024
 - Move to requiring documentation of gender affirming surgery or a court order
 - Unclear how this policy will be enacted
 - Immediate impact on transgender and nonbinary Missourians



Highlight: Unhoused Missourians

- Proof of Residency requirement
- Past:
 - Lack of “Proof of Missouri Residency” option for people who stay outside, in between places, or anywhere other than an emergency shelter
- Solution: Form 5862
 - ID Access Coalition advocacy to fix this gap and work with the Department of Revenue to create Form 5862 in July 2022
 - Government form that allows a “homeless services provider” to verify an individual’s status as an unhoused Missouri resident and offer permission to receive their photo ID to the service provider’s address
 - Broad definition of homelessness ([42 U.S.C. Section 11302](#))



Integrating ID Assistance into Your Work



Considerations for Starting ID Assistance

Staffing	Partnerships	Physical Space Logistics	Program Hours
Equipment & Technology	Finances	Service Communication	Volunteer Management

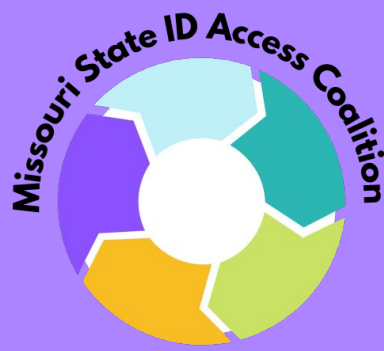
Service Model Examples: SFX, Ashrei Off-Site, Joplin Photo ID, Vital ID East Central MO, Urban City Services

moidaccess.org/resources



ID Access Subgrants 2025

- Purpose: To support the formation and development of State ID and birth certificate assistance clinics/services across the state of Missouri
- Use of Funds
 - To support the cost of needed ID access program resources or supplies
 - Cost of documents, program equipment, or *any other reasonable expenditures needed* to operate an ID access program, service or event
- Timeline
 - Applications will open online December 1, 2024
 - Applications due via online submission by January 31, 2025
 - Awards announced by February 28, 2025
- Subgrantee Agreement
- Information session to be held virtually December 11, 2024 (register today)
- Up to \$5,000 per organization per year
- Grant period 1/1/2025-12/31/2025 (or less!)



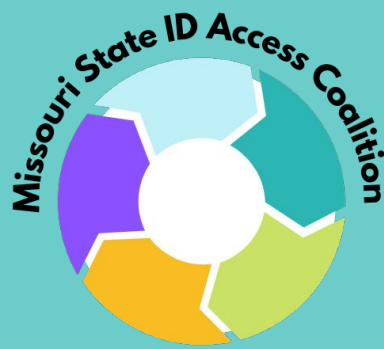
Questions?

Christine Dragonette

christine@sfxstl.org

Sara Ruiz

sara@ashreifoundation.org



Thank You!

Subgrant Info Session

December 11, 11am



bit.ly/moidsubgrants2025

Subscribe to the Coalition

newsletter + meetings



moidaccess.org/join